Role of Fraud Prevention in Enhancing Effective Financial Reporting in County Governments in Kenya: Case of Nakuru County, Kenya

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Abstract: The purpose of this study was to establish the role of fraud prevention on effective financial reporting in the County Government of Nakuru. The study adopted a descriptive approach. The sample size was 106 accountants, finance officers, auditors and procurement officers in the County Government of Nakuru. Data was collected by the use of structured questionnaires. Descriptive statistics comprising means and standard deviations were used to analyze the data. Inferential statistics which included Pearson’s correlation was used in data analysis. The study concluded that fraud prevention influenced effective financial reporting in the county government of Nakuru. This effect is supported by the significant positive relationship observed between fraud policy and effective financial reporting in the county government of Nakuru. Pearson’s correlation coefficients revealed a moderate positive relationship between fraud policy and effective financial reporting. The study recommends that fraud policy should be enhanced in order to improve effective financial reporting in Nakuru County.

Keywords: Fraud policy, County Government, Financial Reporting, Fraud Prevention, Internal Controls

1. Introduction

Considerable scandals that have been experienced in recent years in organizations in world have reduced the public and shareholder confidence in financial and non-financial statements. History has shown that despite the presence of Sarbanes-Oxley legislation of 2002 in the United States (Basel Committee, 2011) and the publishing of Higgs Report and Smith report in the United Kingdom in 2003 in response to the collapse of Enron and other big companies in US (KPMG, 2005), employees have continued to manipulate even the best internal controls available for their own personal gain (Kimani, 2011). However, in the context of county governments in the devolved systems, sound fiscal health is imperative to ensuring effective operation of county governments. For this reason, periodic assessment of the financial condition of county governments is necessary. Performing a regular, timely financial condition analysis can provide valuable information on the current and future state of a county’s finances. Regular analysis can highlight potential fiscal problems and provide information necessary for timely corrective action. By taking action to address weaknesses can strengthen fiscal health and ensure that resources are available to fund the level and quality of services expected by taxpayers (Barth et al., 2007).

2. Fraud Prevention

According to Albrecht et al., (2008) better prevention of fraud may help reduce the financial pressure on governments through effective financial reporting. This is why governments around the world have responded to fraudulent activities by instituting legislative and regulatory reforms aimed at encouraging institutions to become more self-governing. However, in order to face the threat from fraud, organizations must be open about the risks they face by instituting effective mechanism to prevent fraud where and when it does happen. Fraud prevention controls are designed to help reduce the risk of fraud from occurring in the first place. The focus of this study will be on three approaches to fraud prevention namely anti-fraud policies, corporate governance and internal control.

Preventing fraud requires more than the adoption of good practice. It also requires a genuine partnership between County and National Government and a strategic approach to fraud. For county government, it is about using local knowledge, flair and a determination to tackle fraud, whilst the role of National Government is to create the right conditions for county governments to take the necessary initiatives. This means exploring how to create the right incentives to reward county governments that reduce fraud; exploring how to remove barriers to appropriate information sharing; and exploring options for providing professional staff with access to the necessary investigative power.

According to Nyamu (2012), prevention is always better than cure when it comes to tackling fraud. However, not all fraud can be prevented and a strong enforcement policy that ensures that fraudsters do not get away with their ill-gotten gains is essential to deter others from attempting fraud. The starting point of the strategic approach is to acknowledge the threat of fraud and the opportunities for savings that exist. This acknowledgement must start at the top and lead to action. The second element of the strategy focuses on prevention. With reducing investigative and police resources, a counter fraud strategy can no longer depend on enforcement activity. Prevention is often the most efficient way to make savings and so what is called for is a radical realignment of counter fraud resources with greater investment in techniques, technology and approaches that may prevent fraud.

3. Effective Financial Reporting

Effective financial reporting may be defined as the ability to balance recurring expenditure needs with recurring revenue sources, while providing services on a continuing basis
An institution in good financial condition generally maintains adequate service levels during fiscal downturns, identifies and adjusts to long-term economic or demographic changes, and develops resources to meet future needs. There is no single measure that fully captures the financial condition of a county government. Rather, county governments need to take a comprehensive approach that focuses on both external and internal fiscal indicators that are easy to measure, evaluate and understand (Nyamu, 2012). Thus, effective financial reporting is operationally manageable to produce regular, reliable reports for decision making. Effective financial reporting may be affected by a combination of human, fiscal and organizational factors, including decisions and actions of the governing board. This study considers that effective financial reporting is greatly influenced by the extent to which the county government has instituted fraud prevention measures.

The concept of effectiveness of financial reporting is based on the IASB framework where relevance, reliability, understandability and comparability (IFRS, 2006) are key components. Instances of fraud can affect the financial performance of organizations and therefore compromise the quality of financial reporting. Chen et al., (2010) has simply described accounting quality as the extent to which the financial statement information reflects the underlying economic situation. Fraudulent financial reporting includes improper revenue recognition; overstatement of assets and understatement of liabilities. According to Ball et al., (2003) fraud prevention can influence effective financial reporting.

4. Statement of the Problem

The desire to expand and improve the quality of financial services to its target clients is a legitimate and fundamental goal for any financial institution. However, fraudulent financial reporting can undermine effectiveness of financial reporting not only in reputable institutions but also in county governments. Thus there is need to adopt measures to prevent fraud. In recent years, most institutions have attempted to comply with requirements for fraud prevention by adopting fraud prevention strategies. Despite the adoption of fraud prevention strategies, effectiveness in financial reporting has not been achieved and this has led to the collapse of reputable companies like Enron, WorldCom in the US and also Trade Bank and Euro Banks in Kenya. In regard to county governments in Kenya, research has not been done to find out the effect of fraud prevention strategies on effectiveness of financial reporting. This is because County governments in Kenya have just been created after the promulgation of the new constitution in 2010. Nevertheless, some fraud cases have been reported, but there is no clear estimate of the fraudulent cases in the county governments and their effect on financial reporting. This study sought to investigate the role of fraud prevention in influencing effective financial reporting in the County Government of Nakuru.

5. Specific Objectives

To determine the role of fraud policy on effective financial reporting in the County Government of Nakuru.

6. Limitations of the Study

The researcher faced the limitation of failure by the respondents to give full information due to the methodological design and the sensitivity of the information being sought. To counter this, the researcher carried a pilot study to establish the possible causes of non-compliance in filling the questionnaires and adjusted the questionnaire accordingly. Also the researcher encouraged the respondents to participate without holding back the information they might be having as the research instruments did not bear their names. The respondents were also reluctant in giving information fearing that the information sought would be used to intimidate them after the study. The researcher handled this problem by seeking permission from the relevant authorities and also by assuring them that the information they give would be treated confidentially and it would be used purely for academic purposes.

7. Literature Review

7.1 Theoretical Literature

a) White Collar Crime Theory of Fraud

This theory was pioneered by Edwin Sutherland in 1939. White collar crime means, a crime committed by a person
of respectability and high social status in the course of his/her occupation (Sutherland, 1949). Sutherland originally presented his theory in an address to the American Sociological Society in an attempt to study two field, crime and high society which had no previous empirical correlation. White collar criminals attributed different characteristics and motives than typical street criminals. He used the concept to challenge conventional stereotypes and theories. An assumption of this theory is that prosecutors are more lenient on white-collar as opposed to street criminals. Fraud prevention may be able to lessen the impact of white collar crime thus influencing effective financial reporting.

c) Fraud Policy

According to Hansen (2009) operational governance in the form of clear policies and procedures reduce incidences of fraudulent activities. Therefore, every institution should create and maintain a fraud policy for guiding employees (Bierstaker, Brody & Pacini, 2006). In such a system, the board of directors is responsible for the development of a fraud policy that takes into account cultural differences that influence how employees respond to situations of fraud (Bierstaker, 2009). A fraud policy should be separate and distinct from a corporate code of conduct or ethics policy. It should be clearly communicated and all employees should give a written acknowledgment that they have read and understood the policy (Bierstaker et al., 2006). County governments need to formalize their policies and procedures in order to comply with financial reporting requirements as well as demonstrate greater accountability to the county’s stakeholders, including members of the public. Fraud policy should inform all employees what constitutes a fraud, what is expected of them, how they should perform their duties and the consequences of engaging in fraudulent practices or not performing as required.

According to Ledgerwood and White (2006) the fraud policy should be clearly documented, regularly updated and communicated to employees: A fraud policy should apply to everybody in the organization including senior management; it should demonstrate the organization’s commitment to combating fraud and also communicate the institution’s attitude and approach to the threat of fraud (Wright, 2007).

d) Fraud Prevention and Financial Reporting

Broadly speaking, fraud may be defined as an intentional act to gain an advantage by an unfair or unlawful gain. According to Rubin (2007), it may include fraudulent financial reporting, misappropriation of assets, revenue or assets acquired from illegal or unethical activities, costs for illicit purposes, income received fraudulently or intentionally avoided costs and fraud against the company. Several studies have been done to establish the role of fraud prevention on financial reporting in different institutions. Okoye (2011) in his examination of fraud prevention on financial reporting found that fraud prevention significantly reduced the occurrence of fraud cases in the County Government. However, in a study of ten companies from five sectors quoted in Nigerian Stock exchange, Okunbor and Obaretin (2010) established that fraud prevention had not been effective as revealed by the frequency scores of those who disagreed. Islam, Rahman and Hossan (2011), in their study on issues relevant to the current status of the application of fraud prevention strategies in Bangladesh and how efficiently they worked as a fraud prevention tool, established that fraud prevention was relevant in combating fraud and corruption in Bangladesh but showed no evidence of effective financial reporting.

Gottschalk (2010) used a structured questionnaire on 517 potential respondents and through descriptive statistics, revealed that internal control is the most important means by which fraud is prevented and controlled. However, some respondents believe that the influence is more important in...
terms of ethical guidelines and other measures. Muthusamy (2010) utilized Partial Least Square (PLS) technique in a study of a list comprising 9642 large Malaysian companies and the result was that the present conceptual model confirmed both perceived benefits and perceived risks as significant direct antecedents of attitude. Singleton et al., (2006) surveyed a sample of thirty auditors from thirteen commercial banks in Zimbabwe and found that corporate governance had a better chance to influence fraud prevention.

8. Research Methodology

The study was based on a descriptive survey design. This method was appropriate for obtaining factual and attitudinal information for research questions about self-report, beliefs, opinions and characteristics of the respondents’ present and past behaviours. The descriptive design was also appropriate because it accommodated simultaneous description of views, perceptions and beliefs of the respondents at any single point in time. The research approach was quantitative in nature and focused on primary methods of data collection. The main method was the questionnaire which was used to obtain quantitative data. The target population for this study was 45 accountants, 11 finance officers, 25 auditors and 25 procurement officers in the county government of Nakuru. Census technique was used since the target population was the same as the sample size. This technique was also applied because the information being sought could only be obtained from a unique target population and the sample size was also small. The data was collected through the use of questionnaires. Descriptive statistics such as percentages was used to summarize the data. All quantitative data was measured in real values. Tables were also used to present the data collected for ease of understanding and analysis. Quantitative reports were generated through tabulations, percentages, and measure of central tendency. Inferential statistics which included Pearson’s correlation analysis was used. The hypothesis was tested at 0.05 level of significance.

9. Results and Discussion

9.1 Effects of Fraud Policy on Financial Reporting

The study examined the effects of fraud policy on effective financial reporting in the County Government of Nakuru. The findings are reported based on the responses obtained from the respondents on various statements about fraud policy and the results presented using descriptive as presented in the subsequent sub-section.

9.2 Descriptive Statistics on Fraud Policy

The first objective of the study sought to examine the effect of fraud policy on the effective financial reporting in Nakuru County. Descriptive statistics were used to compute the mean and standard deviations of the results as presented in Table 1.

<p>| Table 1: Mean and Standard Deviation of Fraud Policy |
|-------------------------|---------|---------|---------|---------|</p>
<table>
<thead>
<tr>
<th>Fraud policy</th>
<th>N</th>
<th>Min.</th>
<th>Max.</th>
<th>Mean</th>
<th>SD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fraud policy reduces incidences of fraudulent activities.</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.42</td>
<td>1.244</td>
</tr>
<tr>
<td>Fraud policy guides all employees</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.08</td>
<td>0.906</td>
</tr>
<tr>
<td>All employees respond to situations of fraud based on the policy</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.47</td>
<td>0.893</td>
</tr>
<tr>
<td>Fraud policy is separate from corporate code of conduct</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.21</td>
<td>1.119</td>
</tr>
<tr>
<td>Fraud policy influences effective financial reporting</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.34</td>
<td>0.938</td>
</tr>
<tr>
<td>Fraud policy assists the county government to fight fraud</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.35</td>
<td>1.060</td>
</tr>
<tr>
<td>At the county level there is effective financial reporting</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.05</td>
<td>0.998</td>
</tr>
</tbody>
</table>

The results presented in the table above were obtained from the study regarding the role of fraud policy as a component of fraud prevention strategy in enhancing effective financial reporting. The results were analyzed using mean and standard deviations of the responses. The results are further discussed under the various headings of the statement about fraud policy tested. These are discussed in the sections that follow.

i. Fraud policy Reduce Incidences of Fraudulent Activities

The results as reflected in Table 1 suggest that the respondents agreed that Fraud policy reduced incidences of fraudulent activities. This is shown by a mean of 3.42. However, a significant standard deviation of 1.244 is a clear manifestation of varied responses as far as the role of Fraud policy in reducing incidences of fraudulent activities in the county government of Nakuru is concerned. This is in line with Hansen (2009)’s suggestion that operational governance in the form of clear policies and procedures can reduce incidences of fraudulent activities. According to Ledgerwood and White (2006), the Fraud policy should be clearly documented, regularly updated and communicated to employees in order to reduce incidences of fraudulent activities.

ii. Fraud Policy Guides all Employees

Results regarding whether fraud policy guides all employees as reflected in Table 1 suggest that respondents were indifferent as revealed by a mean value of 3.08, However, a standard deviation of 0.906 shows that the respondents gave varied responses concerning whether fraud policy guided all employees. This finding concurs with the study findings by Hansen (2009) who observed that clear policies and procedures reduce incidences of fraudulent activities. This is also in tandem with the recommendation by Bierstaker (2009) that every institution should create and maintain a fraud policy for guiding employees.

iii. All Employees Respond to Situations of Fraud Based on the Policy

The results presented in Table 1 further reveals that not all the respondents agreed that all employees respond to situations of fraud based on the policy. This is revealed by a mean value of 3.47, since it is not significantly far from the neutral position. The standard deviation of 0.893 reveals that there were varied responses from the respondents interviewed. The fact that not all employees respond to
situations of fraud based on the policy is an indication of deficiencies in fraud prevention strategy in the county government of Nakuru. A previous study by Bierstaker (2009) had observed that employees can respond to situations of fraud if the Fraud policy is separate and distinct from a corporate code of conduct or ethics policy.

iv. Fraud policy is Separate from Corporate Code of Conduct
Concerning whether fraud policy is separate from corporate code of conduct, the results reveal that Fraud policy is not completely separate from corporate code of conduct as shown by a mean value of 3.21. However, this value is close to the neutral position, implying that respondents were indifferent as to whether fraud policy is separate from corporate code of conduct within Nakuru County Government. However, a significant standard deviation of 1.19 shows that there were varied responses as far as responses to this anti-fraud indicator was concerned. Similar findings have been reported by researchers such as Ledgerwood and White (2006) who found out that Fraud policy can be effective if it is clearly documented, regularly updated and communicated to employees.

v. Fraud Policy Influences Effective Financial Reporting
The findings on this indicator of fraud policy reveal that the respondents agreed that fraud policy influences effective financial reporting as shown by a mean value of 3.34. However, this seems close to the neutral position implying that the respondents seemed to appreciate that Fraud policy influences effective financial reporting. Nevertheless, a standard deviation of 0.938 suggests varied responses as far as fraud policy influencing effective financial reporting in the county government of Nakuru is concerned. Adoption of fraud policy as a way of enhancing effective financial reporting is an indication of the commitment of the management to fraud prevention. This is in agreement with Ledgerwood and White (2006) that fraud policy demonstrates the organization’s commitment to combating fraud and also communicate the institution’s attitude and approach to the threat of fraud (Wright, 2007).

vi. Fraud Policy Assists the County Government to Fight Fraud
In regard to whether fraud policy assists the county government to fight fraud, the results suggest that the respondents agreed to a small extent with this indicator of fraud policy in Nakuru County. This is revealed by a mean of 3.35. However, a significant standard deviation of 1.06 suggests that there were varied responses as far as this test was concerned. Fraud policy aids the county government to fight fraud is both a strategic control and a financial control tool recommended by Scheller (2008). It has been established that the collaboration between related sectors at the policy and procedure stage must be encouraged as it would greatly assist the financial sector as a whole in tackling fraud (Burger & Hatt, 2006).

vii. At the County Level there is Effective Financial Reporting
Concerning whether there is effective financial reporting at the county level, the results showed a mean value of 2.51 implying that there was no effective financial reporting at the county level. However, a significant standard deviation of 1.09 suggests that respondents varied greatly in their responses to the test statement. Lack of effective financial reporting at the county level does not concur with the findings of Wright (2007) who noted that the scale and sophistication of today’s fraud requires a dedicated Fraud policy supported by effective procedure for fraud prevention at the county government level.

9.3 Descriptive Statistics on Effective Financial Reporting

<table>
<thead>
<tr>
<th>Type of Fraudulent Activities</th>
<th>N</th>
<th>Min</th>
<th>Max</th>
<th>Mean</th>
<th>SD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Theft of cash, physical assets or confidential information</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>1.97</td>
<td>1.21</td>
</tr>
<tr>
<td>There is aiding and abetting fraud by outside parties</td>
<td>90</td>
<td>1</td>
<td>4</td>
<td>2.99</td>
<td>0.95</td>
</tr>
<tr>
<td>Understatement of reported revenues</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>4.14</td>
<td>1.04</td>
</tr>
<tr>
<td>Overstatement of expenditures</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.04</td>
<td>1.10</td>
</tr>
<tr>
<td>Fraudulent expense/expenditure claims</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>3.64</td>
<td>0.74</td>
</tr>
<tr>
<td>Concealed misappropriation of Assets</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>2.98</td>
<td>1.14</td>
</tr>
<tr>
<td>Receipt of kickbacks, bribery or gratuities</td>
<td>90</td>
<td>1</td>
<td>5</td>
<td>2.64</td>
<td>1.04</td>
</tr>
</tbody>
</table>

i. Theft of Cash, Physical Assets or Confidential Information
From the findings presented in Table 2, the respondents indicated that there was no theft of cash, physical assets or confidential information as revealed by a mean value of 1.97. However, a significant standard deviation value of 1.21 under the same test revealed varied responses from the respondents interviewed. The absence of theft of cash, physical assets or confidential information does not rhyme with Koitaba’s (2013) assertion of lack of financial soundness as an indicator of effective financial reporting in most government and non-government institutions.

ii. Aiding and Abetting Fraud by Outside Parties
From Table 2, the study revealed a neutral response regarding whether there is aiding and abetting of fraud by outside parties in the county government of Nakuru as shown by a mean value of 2.99 although the standard deviation of 0.95 under the same test revealed varied responses from the respondents. This has implications on effective service delivery and it shows public confidence in the government departments in Nakuru County as previously found out by studies by Wanjau et al., (2012).

iii. Understatement of Reported Revenues
From the results presented in Table 2 in regard to the understatement of reported revenues, the respondents agreed that there was understatement of reported revenues as revealed by a mean value of 4.14. However, a standard deviation of 1.04 reveals varied responses from the respondents. This could be an explanation as to the inadequacy of the cash position in the county governments in Kenya. This means that the financial soundness alluded to by Verschoor (1999) may not be achieved possibly due to understatement of reported revenues. Similar findings have been established by Humpery (2006) who observed that
reported revenues and the use of levies collected as well as grants received should be prudent.

iv. Overstatement of Expenditures
From the results presented in Table 2 in regard to overstatement of expenditures, the respondents were neutral in regard to whether expenditures were well managed. This is revealed by a mean value of 3.04. However, a standard deviation of 1.10 reveals varied responses from the respondents interviewed over the same test. This means that the financial soundness alluded to by Verschoor (1999) may not be achieved possibly due to overstatement of expenditures.

v. Receipt of Kickbacks, Bribery or Gratuities
From Table 2, it is clearly evident that, respondent were indifferent as to whether there were receipt of kickbacks, bribery or gratuities. This is revealed by a mean value of 3.00 which is the neutral position according to the Likert scale. However, the standard deviation of 1.05 reveals that, respondents varied in their responses to the indicator of financial reporting.

vi. Concealed Misappropriation of Assets
It is also evident that the respondents were indifferent as to whether there was concealed misappropriation of assets. This is revealed by a mean value of 3.00 which is the neutral position according to the Likert scale. However, the standard deviation of 1.13 reveals that the respondents varied in their responses to this indicator of effective financial reporting. These findings appear to support the observation by Law (2011) that sometimes resources are mismanaged and misappropriated by those put in charge to ensure proper and efficient management of the resources to the detriment of the activity for which the resources have been made available.

vii. Fraudulent Expense/Expenditure Claims
From the information collected from respondents in regard to fraudulent expense/expenditure claims, it is clear that there were some instances of fraudulent expense/expenditure claims. This is revealed by a mean value of 3.64. However, a standard deviation of 0.74 reveals no much variation from the respondents interviewed over the same test. Similar findings have been established by Humphery (2006) who observed that information on the use of levies collected as well as grants received should be prudent.

9.4 Relationship between Fraud Prevention and Effective Financial Reporting
This section presents results on the relationship between fraud prevention and effective financial reporting (FR) in the County Government of Nakuru. The dimension of fraud prevention was fraud policy (FP). The relationship was established through Pearson correlation analysis.

<table>
<thead>
<tr>
<th>Table 3: Pearson’s Correlation Analysis</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
<tr>
<td>FP Total Score Pearson Correlation</td>
</tr>
<tr>
<td>Sig. (2 tailed)</td>
</tr>
<tr>
<td>Total Score N</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>FR. Total Score Pearson Correlation</td>
</tr>
<tr>
<td>Sig. (2 tailed)</td>
</tr>
<tr>
<td>total Score N</td>
</tr>
<tr>
<td></td>
</tr>
</tbody>
</table>

**σ = 0.05 (Correlation is significant at 0.05 level (2-tailed)**

The correlation table presents the relationship between fraud policy and effective financial reporting.

H0: There is no significant relationship between fraud policy and effective financial reporting in the County Government of Nakuru

Table 3 above shows that fraud policy relate positively with financial reporting (r = 0.494, p < 0.05). The hypothesis stated that there is no relationship between fraud policy and effective financial reporting in the County Government of Nakuru. The researcher therefore rejected the null hypothesis and concluded that there is sufficient evidence at 5% level of significance that fraud policy influence financial reporting in the county government of Nakuru. The results seem to agree with Willis and Lightle (2002)’s assertion that a direct relationship exists between fraud policy and financial reporting if fraud policy are considered as important in setting the tone of the concerned organization.

10. Conclusion and Recommendation
Based on the findings of the study it is concluded that fraud prevention influences effective financial reporting in the county government of Nakuru. This effect is supported by the significant positive relationship observed between fraud policy and effective financial reporting in the county government of Nakuru. Based on the conclusions drawn from the study, the study recommends that the county government of Nakuru should strengthen its fraud policy to improve effective financial reporting. The research was carried out to establish the role of fraud prevention in enhancing effective financial reporting in Nakuru County. From the findings, there is still a gap as to the extent to which fraud policy enhances effective financial reporting in general. Consequently further studies are suggested in order to find out the factors influencing effective implementation of fraud policy in the county government of Nakuru.

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