Cyber Security, Big Challenges in Nepal and E-Governance

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Abstract: The internet is constantly changing the way we live and conduct business. E-governance encompasses a series of necessary steps for government agencies to develop and administer to ensure successful implementation of government services to the public at large. This paper discusses the growth trend of e-governance, cyber security and challenges to overcome the situation for effective governance in the country like Nepal using desk review methodology. The virtual nature of the internet, and its recreational aspects, can blind especially young people and novice users to its considerable capacity to do harm in e-governance. Controlling the technological risks means more than hunting down hackers or setting up technological barriers in enhancing the governance system. It can be concluded that e-governance is essential about managing future public services and responding to current and past incidents to build trust from people. Managing future risk requires insight into current and future vulnerabilities and how to prevent or reduce them, the probabilities of a threat, and the costs associated with potential outcomes and how to mitigate them. Some of the issues for consideration related to e-governance can be licensing and regulatory measures, legal measure, technical and procedural measures and customer education and capacity building.

Keywords: online education, e-learning, virtual learning, digital learning, COVID-19

1. Introduction

The world is rapidly transforming into one society driven by an outstanding increase in the amount of communication between civilizations. It has really become information driven society, in which information and communication technology is playing important and indispensable role. Keeping up with the twenty-first century, governments around the world are embracing Information Technology (IT). In every region of the globe-from developing countries to industrialized ones-central and local governments are putting critical information online, automating bulky processes and interacting electronically with their citizens [2]. The arrival of new information and communication technologies (ICTs) has significantly enhanced our capabilities to collect, process, and distribute information [1]. Almost all developing countries regard ICTs as an important factor while preparing their national development plans. This paper discusses about the area which has been given outstanding attention regarding the use of ICT in the quest of good governance, usually termed as e-governance.

E-government has been considered as a narrower discipline dealing with the development of online services to the citizen, more the ‘e’ on any particular government service-such as e-tax, e-transportation or e-health [3]. E-governance is a wider concept that defines and assesses the impacts technologies are having on the practice and administration of governments and the relationships between public servants and the wider society, such as dealings with the elected bodies or outside groups such as not for profits organizations, NGOs or private sector/corporate entities. E-governance encompasses a series of necessary steps for government agencies to develop and administer to ensure successful implementation of e-government services to the public at large.

There is a widespread curiosity among citizens about e-government. E-government encompasses to explain the relation and benefits through e-government to provide various kinds of services to its people via public administration from bureaucracy to service provider [4]. This paper aims to examine the brief discussion on Cyber security, Big data challenges and e-Governance implementation in Nepal. The literature review method is used for the study. Various reports, national and international journals, books, websites are the references materials for the study. The paper discussed one e-Government implementation in Nepal, technology trends, National Information Technology Center (NITC) as an E-government Implementation Hub, Information Technology Policy and Emerging Challenges, Electronic Transaction Act and its Implementation.

2. E-government Implementation in Nepal

There are many dimensions streamlined and drivers identified to make our New Nepal dreams come true. One of such dimensions is the reformation of the government. Governance and its service process has been felt to be well reengineered to fulfill the aspirations of its citizens. Information and Communication Technology (ICT) and its tools may help its effective and efficient transformation [5].

In regard to this, the government of Nepal has prepared e-government Master Plan (eGMP) Consulting Report, which is an attempt to lay the ground work for e-government transformation. E-government vision has been to fulfill citizen-centered service, transparent service, networked government and knowledge based society [5]. The mission statement has included as "Improve the quality of people's life without any discrimination, transcending regional and racial differences, and realize socio-economic development by building a transparent government and providing value added quality services through ICT".
Although there are some missing elements in the eGMP, it may lead to the successful e-government in Nepal. All plans are continuously evolved so that the eGMP can be evaluated and updated. Establishing good coordination between government organizations to make seriously committed environment may help implement e-Governance successfully. There are many failure cases found during the study due to lack of Act, and Law, lack of proper monitoring, evaluation and coordination between government agencies and citizens.

3. Technology Trends

The internet is constantly changing the way we live and conduct business. These changes are occurring both in the ways that we currently experience (e-commerce, real-time information access, e-learning, expanded communication options, and so forth), and in ways we have yet to experience. Convergence of voice, video & data is on anvil and existing communication networks are paving way to all IP enabled Networks such as Next Generation Networks (NGN). Therefore as a society we are just beginning to unlock the potential of the internet [6].

A growing percentage of access is through broadband connections, and users and organizations are increasingly interconnected across physical and logical networks, organizational boundaries, and national borders. As the fabric of connectivity has broadened, the volume of electronic information exchanged through what is popularly known as cyberspace has grown dramatically and expanded beyond traditional traffic to include multimedia, process control signals and other forms of data. New applications and services that use ICT infrastructure capabilities are constantly emerging. With the rapid growth of internet, network security has become a major concern for policy makers & regulators worldwide. A private network when connected to the internet is connected to more than 50, 000 unknown networks and all their users [7]. The development of robust IP networks with possibility of one billion connected people increase the security threats further. Protection of services and the consumers from data theft, fraud, denial of service attacks, hacking, cyber warfare, terrorist and antinatinal activities become a challenge [8]. Some cyber-attacks like those against systems controlling infrastructure would have debilitating effect. According to an international estimate one in 295 emails is virus infected and 3 in 100 emails carry malware [9]. SophosLabs tracked and analyzed 95, 000 malware pieces every day in 2010, which is nearly twice the number of malware pieces tracked in 2009. More than 3500 malicious websites are blocked per day and 89.4% mails are spam. The majority of the attacks (32%) are phising followed by virus (29%) and network scanning/probing (18%) [10]. Thus cyber security may become of paramount importance as broadband may not be limited to provide vital services to citizens but will also be used as core to provide various citizen centric services.

Social network attacks are coming up and expected to be one of the major sources of attacks in near future because of the volume of users and the amount of personal information posted. Users’ inherent trust in their online friends is what makes these networks a prime target. For example, users may be prompted to follow a link on someone’s page, which could redirect users to a malicious website.

Social engineering techniques on social networks are on the rise. Social engineering is term for psychological tricks used to persuade people to undermine their own online security. This may include opening an email attachment, clicking a button, following a link, or filling in a form with sensitive personal information. All sorts of scams, and many methods used to spread malware, make use of social engineering techniques, and target human desires & fears as well as just plain curiosity to get past the caution one should be exercising when online [11].

Since the arrival of the iPhone, the recognition of smart telephones has grown during the last numerous years. More and customers of smart phone get concerned in various activities thereby creating a capability shift in cyber attacks as cyber criminals by mobile platforms. As with different platforms, the attackers would like to explore in which the maximum users are, and in which those users are the least protected. Cloud computing refers to a sort of computing that is based on sharing computing assets in favorite to keeping and helping local servers. Cloud computing is a developing trend because of its great price financial savings potentials for organizations. The developing use of cloud computing will make it a key target for attack [6].

Migration from legacy network to next generation network will provide platform for development of many useful applications and sharing of information. The critical data of an organization containing personal data, critical enterprise resources etc are potential source of attack because of following two main reasons:

1. First is the ubiquity of the Internet. Access to vulnerable devices will continue to increase with growing number of devices connected on Internet.
2. Second is the popularity of easy-to-use operating systems and development environments. Overall ingenuity and knowledge required by hackers is drastically reduced and for a hacker it is much easier to create applications that can be distributed on Internet [11].

4. National Information Technology Center (NITC) as an E-government Implementation Hub

Use of e-governance is to raise the quality of services delivered by governments to citizens and businesses. Most governments in the developed world have moved towards implementation of IT to deliver services to the citizens as well as better govern their internal programs. Today wide ranges of e-governance projects are being implemented at different parts of the country including the projects designed to reduce digital divide in rural areas that have been ignored in the past.

E-governance has been a radical concept that covers wide range of IT enabled reforms including as;
1. Prioritize the governments need to use IT and the Internet to provide services between government agencies, citizens, and business

2. Improve the democratic values of the government process and administrations through more transparency, accountability, and involvement

3. Make the internal operation of public administrations more efficient

4. Change the mindset of the administration for successful implementation of e-Governance

5. Create awareness of IT in the top bureaucracy

6. Expand access of IT to the common people through establishment of self-sustaining Tele-center in rural part of the country

NITC co-locates servers of different governmental organizations and agencies in Government Integrated Data Center (GIDC). There are large numbers of Nepal governmental organizations that have been hosting their servers in GIDC. NITC is the main implementing body of e-government in Nepal. Developing human resource in the field of IT is the first & foremost need to implement e-government. It is difficult to implement e-government without IT literate human resource. To empower the ICT literacy NITC has been conducting basic, advance and expert level computer training course along with ICT awareness training programs and workshops inside and outside the Kathmandu valley. NITC has already trained more 2350 people from different government agencies and NGOs [12]. NITC provides consultancy and advisory service about ICT to all the government organizations and departments within the country. NITC conducts research and development work relating to ICT for the development of ICT sector in Nepal.

The approach to tele-center was instigated in order to shrink the digital divide that evolved from the situation in which substantial number of citizen in the developing country lack to obtain the rights of developmental progress. In general, through the concept of Tele-center, it is aimed to provide the deficit community with the ease of modern Information Technological services such as internet, email, fax, photocopy, scan etc in order to help them reach the realm of development [15].

Establishment of tele-center facilitates to reduce the records and know-how poverty, consequent trivial boundary relation in developmental attempt to showcase major modifications in present day facts and communication sector. At present, it is strongly felt that with the established order of tele-middle, developmental technique based on Information and Communication generation must additionally cross hand in hand. Tele-centers also can be used in nearby degree to be incorporated with government offerings. The local degree personnel may be educated to apply e-government services such as land registration, tax records etc.


Cyber crime has been one of the fastest growing areas of crime. More and more criminals are exploiting the speed, convenience and anonymity that modern technologies offer in order to commit a diverse range of criminal activities. These include attacks against computer data and systems, identity theft, the distribution of child sexual abuse images, internet auction fraud, the penetration of online financial services, as well as the deployment of viruses, Botnets, and various email scams such as phishing [6].

In the past, cybercrime has been committed by individuals or small groups of individuals. However, we are now seeing an emerging trend with traditional organized crime syndicates and criminally minded technology professionals working together and pooling their resources and expertise.

This approach has been very effective for the criminals involved. In 2007 and 2008 the cost of cybercrime worldwide was estimated at approximately USD eight billion. As for corporate cyber espionage, cyber criminals have stolen intellectual property from businesses worldwide worth up to USD one trillion [14].

Nepal's cyber world is ruled by Electronic Transaction Act (ETA) 2063 that protects users online against cyber crimes. Though the cyber law is present but due to lack of proper monitoring and updates it serves little use in protecting users online. The dynamics of internet has grown phenomenally where the ETA has been fixed and constant. Internet provides easy accessibility and other facilities but at the same technology also threatens the nation in lack of proper mechanism and policies which needs to be researched and worked on.

Nepal has seen ups and downs in its technology but due to its limited policies and regulation Nepal faces a huge hindrance in the coming days. Technology has been passed on but with little governance, and lack of proper mechanism and measures to cater the need at time of emergency, Nepal faces a huge threat or challenge in overcoming the online threat. Cyber laws have become essential in view of the rapid developments in information technology. Online communication has given rise to a new global commerce in ideas, information and services. Information Technology (IT) is changing almost all aspects of human activity like communication, trade, culture, education, entertainment, and knowledge. With the rapid advances in computer technology over the past few years, there has been increasing concern in many countries for the need to develop and modernize the law in order to take full advantage of technological improvements and at the same time to guarantee that states can respond to computer crime and related criminal law issues associated with these developments. The cyber law encompasses a wide variety of legal issues which includes intellectual property, privacy, freedom of expression, and jurisdiction [13].

Prior to 2004, the government of Nepal dealt with cyber crimes under the Public Offence Act. Nepal Police dealt with cyber crimes but they were not aware about the technical aspects of these crimes, which meant that the sanctions were not effective and relative to the crime. Later The Electronic Transaction and Digital Signature Act 2004, also known as the cyber law, was passed. This law was forecast to be landmark legislation for the development of IT industry in Nepal. Under Act of 2004, hacking, deleting data, stealing e-documents, software piracy and posting defamatory
information invite criminal and civil sanctioning to individuals and institutions. Under this law, the government can punish cyber offenders with up to five years of imprisonment and/or a fine of up to fifty thousand rupees. However, much depends on the severity of the crime. The law has tightened the security for banking transactions through electronic means, which should boost the economic activities across the Internet via Nepal.

The biggest challenge before the cyber law is its integration with the legacy system of laws applicable to the physical world. The unique structure of the Internet has raised several legal concerns. While grounded in physical computers and other electronic devices, the Internet is independent of any geographic location. While real individuals connect to the Internet and interact with others, it is possible for them to withhold personal information and make their real identities anonymous. If there are laws that could govern the Internet, then it appears that such laws would be fundamentally different from laws that geographic nations use today. Since the Internet defies geographical boundaries, national laws will no longer apply. Instead, an entirely new set of laws will be created to address concerns like intellectual property and individual rights. In effect, the Internet will exist as its own sovereign nation [6].

6. Electronic Transaction Act and its Implementation

It is means to make legal provisions for authentication and regularization of the recognition, validity, integrity and reliability of generation, production, processing, storage, communication and transmission system of electronic records by making the transactions to be carried out by means of electronic data exchange or by any other means of electronic communications, reliable and secured, and where as, for controlling the acts of unauthorized use of electronic records or of making amendment in such records through the illegal manner [13].

A digital signature is an electric signature, just like your handwritten signature, is used to authenticate your identity. Public-key cryptography makes this possible. Public-key cryptography involves the use of two cryptographic keys, one private and one public. Whatever the public key encrypts, the private key can decrypt, and vice versa. The user (say A) keeps his private key and the public key is available to anyone. Suppose A wants to send a message to B, how does a digital signature work? 'A' uses digital signature software to pass the message through a mathematic function (so-called one-way hashing) then produces a message digest which is the summary (hash code) of the message. A then uses the software to encrypt the message digest with his private key. The result is the digital signature. Then A appends the digital signature to the document and sends it to B. When B gets A’s document, he uses his public key to decrypt the signature then gets a message digest. If this works, it proves that the signature is from A because only A owns the private key. B then runs the message through the same hashing function used by A to get a message digest. If the two processes produce the same message digest, B knows the message is originally from A and has not been changed. We know this is reliable because it is not possible to get the original message from the message digest because the hash function is one-way and the message encrypted by A's private key can only be decrypted by A's public key.

7. Information Technology Policy and Emerging Challenges of e-government

Policies are used to set a standard for performance. Through policy, an organization can develop clear expectations for students, parents, teachers and administrators. It provides a framework for consistent actions regardless of district or school in a region, or even state-wide. Federal and state laws set a policy framework for the use of technology within the school system. All states and school districts are required to have technology plans in compliance with federal policies.

First and foremost, proper policies protect the institution from non-compliance with the law. Clear organizational guidelines allow organizational leaders to avoid overlooking any legal imperatives which might otherwise go unnoticed. In addition, ensuring that persons with disabilities are able to communicate and learn is a moral responsibility. Accessibility benefits everyone, not just people with disabilities. The world's least developed countries including Nepal have availed themselves of the opportunity to rapidly develop education, health, agriculture, tourism, trade and various other sectors using information technology (IT). Hence, it has become essential to formulate a policy at the earliest for developing information technology with a view to boosting up national economy. The information technology policy shall be formulated to make information technology accessible to the general public and increase employment through this means, build a knowledge-based society and establish knowledge-based industries.

Depending on a country's economic, social, and technological reality, before an e-government program can progress, it must overcome a series of challenges, including low internet penetration, Infrastructure restrictions, digital divide, and concern regarding privacy and security, limited number of qualified IT specialists, unavailability of payment gateway, lack of digital signature and lack of IT literacy among the citizens.

IT policy is a significant and important step in the right direction towards the developing the ICT sector and represent the society as knowledge based society. But however several challenges have beset Nepal’s efforts aimed at building upon the initial momentum that it gained in the ICT domain. Due to the lack of political constancy deterred Nepal from effectively capitalizing on the promise Unleashed by digital opportunities as the country found itself confronting a host of competing priorities ranging from the ones posed by security challenges to that of endemic poverty and poor governance. In the planning process, the government expressed its desire to meld Nepal into a knowledge-based society. The broad objective for the IT sector was to promote IT as a tool for social and economic development; to promote social development by using IT to improve agricultural, health, education, and other services and sectors; to promote economic development by establishing an IT park to produce and export low-cost
software and eliminate the poverty from country which is the one of major problem for Nepal.

We have the experience of failure for completely implementing the Policy and over the last few years with scarce resources tied up in security efforts, implementation of the IT Policy has slipped from the government’s priority list. Although the institutional provisions have been put in place, the key implementing body is too under-resourced to effectively oversee implementation. We know that e-governance in Nepal is enhancing but still not fully developed. But we can assume this process of finalizing the IT policy was a long but inclusive one.

Today we have still many problems. Political and Social Instability, Funding depend upon highly politicized and very limited facility is provided by government which is not enough and it is not fully utilized are problem in past years. So from learning the lesson from previous chapter of implementing and developing IT Policies we have to address every aspect that reflect IT Sectors. An implementation programmed involving both the government and private sector still needs to be encouraged and supported to maximize the potential for IT in Nepal.

8. Critical Infrastructure and its Protection

Every day, products and services that support our way of life flow, almost seamlessly, to and from our homes, communities, and government. Making this possible are the systems and networks that make up the infrastructure for our society, an infrastructure often taken for granted. If just one of these systems in the infrastructure is disrupted there could be dire consequences. Some elements of the infrastructure that are essential for operations of the economy and government are the minimum termed as critical infrastructure. As per ITU critical infrastructure means the computers, computer systems, and/or networks, whether physical or virtual, and/or the computer programs, computer data, content data and/or traffic data so vital to a country that the incapacity or destruction of or interference with such systems and assets would have a debilitating impact on security, national or economic security, national public health and safety, or any combination of those matters. Today, there are many critical sectors whose operations depend on ICT in a big way and therefore it becomes very important to protect these sectors from cyber threat [6].

9. Conclusion and Way Forward

The digital nature of the internet, and its leisure aspects, can blind particularly younger human beings and beginner users to its acceptable ability to do destruction in e-governance. The result may be horrible each for organizations and people who fall sufferer to it. Controlling the technological hazards greater than shooting down hackers or putting in technological limitations in improving the governance device. The maximum severe effects are now and again because of sheer negligence on account of incompetence, misconceived or poorly carried out technology, extreme authority for device administrations, mismanagement etc. It is essential to make all internet stakeholders aware about the significance of the security issues involved and of the basic measures which, if frankly thought and intelligently implemented, will in force to then user confidence in data processing and modern technologies, along with the Internet. The net must be an asset for everybody and now no longer of exceptional gain to criminal activity. Steps should be taken to foster a way of life of and multidisciplinary method to protection and to govern the danger that facts technology might be used to criminal ends. Heightening awareness of security issues must not be limited to promoting a culture of security, it became a serious social concern.

Cyber security concerns cannot be dealt with easily, it played a dangerous role in social aspect and difficult to solve this problem. These doubts aren't the exceptional area of economists, political scientists, lawyers, commercial enterprise coverage or management specialists, or computer specialists or telecom regulators. E-governance is required to deal with various risks and responding to current and beyond incidents and attacks to build trust from people. Managing the future risk related to cyber space and future vulnerabilities and how to prevent or the way to mitigate them. Responding to present and beyond incidents and attacks required knowledge. What has happened, techniques of stopping comparable incidents from being a success in the field of cyber space, and possible legal or other remedial actions against the perpetrators. The issues for consideration related to e-governance can be licensing and regulatory measures, legal measure, technical and procedural measures and customer education and capacity building.

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core-joint hands for e-governance


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